

Manuscripts should be submitted in quadruplicate to the *JHPPL* editorial office, Graduate School of Public and International Affairs, 3G26 Forbes Quadrangle, University of Pittsburgh, Pittsburgh, PA 15260. All manuscripts should contain an abstract. Because manuscripts are sent anonymously for editorial evaluation, author names and affiliations should appear on a separate title page only. Manuscripts may not be submitted simultaneously to other publications. A complete style guide is available from the editorial office.

Books for review should be sent to Sandra J. Tanenbaum, Book Review Editor, Health Services Management and Policy, Ohio State University, 1583 Perry St., Columbus, OH 43210-1234. Those interested in reviewing should query before submitting manuscripts.

Items for News and Notes should be sent to David G. Warren, Department of Occupational and Environmental Medicine, Box 3638, Duke University Medical Center, Durham, NC 27710, fax (919) 286-1021 or (919) 990-9518. Any timely and relevant information is welcome.

Permissions: Photocopies for course or research use that are supplied to the end user at no cost may be made without explicit permission or fee. Photocopies that are to be provided to end users for some photocopying fee may not be made without payment of permissions fees to Duke University Press. Requests for permission to use copyrighted material should be addressed to Journals Permissions Editor, Duke University Press, Box 90660, Durham, NC 27708-0660.

Subscription prices: Institutional rate (includes all subscriptions paid through institutional funds), \$120; individual rate (must be paid by personal check), \$52; student rate (by personal check, with name of institution and expected date of graduation provided), \$26. For postage outside the U.S., please add \$12. Single back issues, \$20 institutions, \$12 individuals; complete back volumes, \$120. Business correspondence and subscription requests should be sent to Duke University Press, Box 90660, Durham, NC 27708-0660. For additional information, call the Duke Press Journals Division toll free at 1-888-387-5687.

The *Journal of Health Politics, Policy and Law* is abstracted and indexed in *ABC Political Science*, *ABI*, *Abstracts and Book Reviews of Current Legal Periodicals*, *Abstracts in Health Care Management Studies*, *Abstracts in Hygiene*, *Adolescent Mental Health Abstracts*, *Australian Rural Health Research Institute*, *Biological Abstracts*, *CINAHL (Cumulative Index to Nursing and Allied Health Literature)*, *Current Contents*, *Current Law Index*, *Index to Dental Literature*, *Excerpta Medica*, *Future Surveys*, *Health Index*, *Hospital Abstract Service*, *Hospital Literature Index*, *Human Resources Abstracts*, *Index Medicus*, *Inform*, *International Political Science Abstracts*, *Information Access Company's databases*, *L.R.I.*, *Language & Language Behavior Abstracts*, *Medical Care Review*, *PAIS International in Print*, *Political Science Abstracts*, *PSI*, *Risk Abstracts*, *Sage Public Administration Abstracts*, *Social Economic Bibliographic Information Base*, *Social Sciences Citation Index*, *Social Work Research & Abstracts*, *Sociological Abstracts*, *Tropical Diseases Bulletin*, and *Violence & Abuse Abstracts*.

The *Journal of Health Politics, Policy and Law* (ISSN 0361-6878) is published bimonthly, at \$120 for libraries and institutions and \$52 for individuals, by Duke University Press, 905 W. Main St., 18-B, Durham, NC 27701. Periodicals postage paid at Durham, NC, and additional mailing offices. POSTMASTER: Send address changes to *Journal of Health Politics, Policy and Law*, Duke University Press, Box 90660, Duke University, Durham, NC 27708-0660.

Journal of Health Politics, Policy and Law

Editor Mark A. Peterson, University of Pittsburgh

Associate Editors Gary S. Belkin, Harvard University;
David C. Colby, Medicare Payment Advisory; Fay Rozovsky,
The Reciprocal Group; and Mark Schlesinger,
Yale University

Book Review Editor Sandra J. Tanenbaum, Ohio State University

News and Notes Editor David G. Warren, Duke University

Managing Editor Hope Kurtz, University of Pittsburgh

Chairman, Executive Committee James A. Morone,
Brown University

Volume 22, Number 5, October 1997

Published by Duke University Press

Affiliated Organizations

The following organizations are affiliated with the *Journal of Health Politics, Policy and Law* to help disseminate information and ideas in areas of mutual interest:

American College of Healthcare Executives
American College of Legal Medicine
American Health Planning Association
American Society of Law, Medicine, and Ethics
Association for Health Services Research
Association for Public Policy Analysis and Management
Association for the Social Sciences in Health
Association of University Programs in Health Administration
Committee on Health Politics, American Political Science
Association
Forum on Health Law, American Bar Association
International Health Economics Association
Medical Care Section, American Public Health Association
National Academy of Social Insurance
Section on Medical Sociology, American Sociological Association

Organizational affiliation is nonexclusive and does not imply endorsement of the journal and its contents.

Members of affiliated organizations are eligible for discounted rates on individual subscriptions to the journal. For information on becoming an affiliated organization, contact Stephen A. Cohn, Duke University Press, Box 90660, Durham, NC 27708-0660, (919) 687-3606. For information on any of the currently affiliated organizations, write directly to the organization. Addresses for affiliated organizations, as well as current information about their programs, can be found in the "News from Affiliated Organizations" section at the back of this issue.

ISSN 0361-6878

Copyright © 1997 by Duke University Press

Board of Editors

Christa Altenstetter, City University of New York
Morris L. Barer, University of British Columbia
James Blumstein, Vanderbilt University
Randall R. Bovbjerg, Urban Institute
James Brasfield, Webster University
Dan W. Brock, Brown University
Lawrence D. Brown, Columbia University
Stephen M. Davidson, Boston University
Robert G. Evans, University of British Columbia
Judith Feder, Georgetown University
Daniel M. Fox, Milbank Memorial Fund
Richard Frank, Harvard University
Colleen M. Grogan, Yale University
Clark C. Havighurst, Duke University
John Holahan, Urban Institute
Ellen Immergut, University of Konstanz, Germany
Lawrence R. Jacobs, University of Minnesota
Robert L. Kane, University of Minnesota
Rudolf E. Klein, University of Bath, United Kingdom
Judith R. Lave, University of Pittsburgh
Sylvia A. Law, New York University
Howard Leichter, Linfield College
Harold S. Luft, University of California, San Francisco
Theodore R. Marmor, Yale University
Cathie Jo Martin, Boston University
David McBride, Pennsylvania State University
Thomas McGuire, Boston University
David Mechanic, Rutgers University
James A. Morone, Brown University
Barry G. Rabe, University of Michigan
Victor G. Rodwin, New York University
Harvey M. Sapolsky, Massachusetts Institute of Technology
Theda Skocpol, Harvard University
Steven Rathgeb Smith, University of Washington
Rosemary A. Stevens, University of Pennsylvania
Deborah A. Stone, Radcliffe Public Policy Institute
Katherine Swartz, Harvard University
Frank J. Thompson, Rockefeller College of Public Affairs and Policy
Carolyn Tuohy, University of Toronto
Kenneth Warner, University of Michigan
William D. White, University of Illinois